

CITY OF LODI

COUNCIL COMMUNICATION

AGENDA TITLE: Conduct a Public Hearing to consider and approve funding proposals from the

community and City staff for expenditures of the City's 1997-98 Federal allocation of

Community Development Block Grant (CDBG) and HOME funds.

MEETING DATE: March 5, 1997

PREPARED BY: Community Development Director

RECOMMENDED ACTION: That the City Council conduct a Public Hearing to consider potential uses

of Federal funds received through the CDBG and HOME programs for the 1997-98 fiscal year. Staff is also recommending that the Council approve funding allocation amounts, dependent upon the results of the

Public Hearing. A summary of the applications follows:

CDBG Applicant	Request	Recommendation
Lodi Parks and Recreation	\$415,000	\$315,000
Stockton Unified School District	\$355,218	0
Eastside Improvement Committee	\$50,000	\$35,000
Lodi Boy's/Girl's Club (on behalf of coalition)	\$50,000	\$50,000
Family Law Center of San Joaquin County	\$7,500	\$7,500
St. Mary's Interfaith Dining Room	\$16,000	\$16,000
San Joaquin County Fair Housing	\$10,300	\$10,300
Loel Center Foundation	\$75,000	\$60,000
San Joaquin County Food Bank	\$10,000	\$10,000
Lodi Community Service Center	\$5,000	\$5,000
Salvation Army	\$79,000	\$79,000
Lodi Public Works (Handicap Ramps)	\$100,000	\$100,000
Lodi Community Development (Street Lighting)	\$55,000	\$55,000
Lodi Community Development (Program	\$45,000	\$45,000
Administration)		
Total	\$1,208,018	\$787,800

Approved:	4/1144	
Cc9704	H. Dixor-Flynn City Manager	02/26/97

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HOME Applicant	Request	Recommendation
Habitat for Humanity	\$55,000	\$55,000
Pine Street Manor	\$500,000	0
Owner-Occupied Housing Rehabilitation	\$100,000	\$100,000
Rental Rehabilitation	\$50,000	0
GAP First Time Homebuyer	\$50,000	\$50,000
Total	\$755,000	\$205,000

BACKGROUND INFORMATION: The City will receive approximately \$754,000 in CDBG funds and

approximately \$190,000 in HOME funds from the Federal government for the coming fiscal year. Additionally, staff is expecting approximately \$35,000 in carry over CDBG money and

\$25,000 in carry over HOME money from prior program years. The total CDBG funding available will be \$788,902 and the total HOME funding available will be \$214,404.

CDBG funds can be used to address a wide range of community needs, such as park improvements, ADA retrofits, and other community organization based projects. Federal HOME funds, on the other hand, must be used to address housing and housing related activities such as housing rehabilitation and new construction.

Community Development staff met on January 24th with a representative of Parks and Recreation, Public Works, and the City Manager's office, to discuss the above mentioned proposals. Staff agreed to recommend funding for each applicant in the amount requested, with the exception of the following items.

- 1. The Lodi Parks and Recreation Dept. requested \$415,000 for eight (8) projects. Based on the limited funding available, and the priority list presented by Parks staff, it was agreed that \$315,000 would be sufficient for the coming year.
- 2. The Stockton Unified School District's request for \$355,218 would not, in staff's opinion, provide adequate benefit to Lodi residents. The applicant has indicated that the service facility would be located in Stockton and that only a small percentage (4%) of their clients come from Lodi.

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- 3. The Eastside Improvement Committee requested \$50,000 for a historic survey. Based on past experience, staff has recommended \$35,000, an amount which should be sufficient to commission a survey of potentially historic properties.
- 4. Based on a conversation with a Loel Center Foundation representative prior to the staff meeting, the Foundation was prepared to request \$60,000. When Community Development received the application, which was late due to extenuating circumstances, it was for \$75,000. Since a total estimate to complete the elevator installation was stated as \$105,000, or \$60,000, plus the as yet unexpended \$45,000 the Foundation received last year, staff remains comfortable with the recommendation of \$60,000.
- 5. Based on staff's evaluation of the application from Pine Street Manor, we cannot recommend funding the \$500,000 request. The property is valued at \$325,000 and in staff's opinion, to invest more into a structure than what it is worth, is not a good use of City funds. Moreover, the other recommended projects we feel are more deserving of limited funds.
- 6. Staff feels that the Rental Rehabilitation Program is worthy of funding. However, the limited amount of available HOME funds does not permit any allocation at this time. In addition, staff expects both the GAP program and the Owner Occupied Rehabilitation Program to be of significant value to the community.

Also worth noting is that while staff is recommending allocating funds to the Lodi Boy's and Girl's Club operations satellite center, we suggest restricting the use of the funds to securing a facility, as opposed to operating expenses. For example, paying for a specified lease term. Staff recommends against using CDBG funds for day-to-day operating and maintenance costs. In addition, we suggest this activity be a one time recipient of any such allocation.

FUNDING: Funding source is Federal CDBG and HOME, no general funds are involved.

Konradt Bartlam

Community Development Director

Prepared by Eric W. Veerkamp. Associate Planner

KB/EV/ev

Attachment(s)

1997-98 CDBG and HOME Funding Applications

CDBG FUNDING

Applicant	Proposed Activity	Amount Requested	Community Development Dept. Recommendation	
Lodi Parks and Recreation	Eight (8) different parks improvement projects, mostly ADA retrofit.	\$415,000	\$315,000	
Stockton Unified School District	Installation of portable classroom (for child care).	\$355,218	0	
Eastside Improvement Committee	Survey of Eastside for potential historic significance.	\$50,000	\$35,000	
Lodi Boy'/Girl's Club (on behalf of coalition)	Hale Park satellite office maintenance and operation.	\$50,000	\$50,000	
Family Law Center of San Joaquin County	Legal aid services.	\$7,500	\$7,500	
St. Mary's Interfaith Dining Room	Service facility replacement	\$16,000	\$16,000	
San Joaquin County Fair Housing	Fair housing services.	\$10,300	\$10,300	
Loel Center Foundation	Elevator Installation	\$75,000	\$60,000	
San Joaquin County Food Bank	Operation of food programs.	\$10,000	\$10,000	
Lodi Community Service Center	Dial-a-Ride	\$5,000	\$5,000	
Salvation Army	Archway Shelter Remodel	\$79,000	\$79,000	
Lodi Public Works	Curb ramps	\$100,000	\$100,000	
Lodi Community Development	Eastside Alley/Street Lighting	\$55,000	\$55,000	
Lodi Community Development	Program Administration	\$45,000	\$45,000	
Total		\$1,208,018	\$787,800	

HOME FUNDING

Applicant	Proposed Activity	Amount Requested	Community Development Dept. Recommendation	
Habitat for Humanity	Property acquisition at 1775 S. Church	\$55,000	\$55,000	
Pine Street Manor	Renovation and rehabilitation of 408 E. Pine	\$500,000	0	
Owner-occupied housing rehabilitation	Housing Rehabilitation	\$100,000	\$100,000	
Rental Rehabilitation	Rental rehabilitation	\$50,000	0	
GAP First Time Homebuyer	Down payment assistance	\$50,000	\$50,000	
Total		\$755,000	\$205,000	

Preliminary Eligibility Determination

1. Project Sponsor/Title:

Lodi Parks and Recreation Department

Lodi Lake South Playground area-Phase II	\$60,000
Van Buskirk Park Remodel Project	\$50,000
Beckman and Lawrence Playground Improvement	\$105,000
Lodi Lake Beach Area-Water Feature	\$45,000
Recreation Office Remodel-Phase II	\$55,000
Lodi Lake Wheelchair Fishing and Boating Dock (ADA)	\$50,000
Blakely Park Fence Improvements	\$30,000
Kofu and armory Handicap Ramps and Handrails	\$20,000

2. Amount Requested:

Total of \$415,000 in CDBG funds/ Staff recommends \$315,000

3. Project Description:

- 1. The Lodi Lake project request is for the other half of the funds necessary to complete the project. Parks and Recreation received a \$60,000 allocation for this project last year. The requested funds will be used to make ADA approved improvements, to the play area, and to install new ADA approved play equipment.
- 2. The Van Buskirk Park project includes the following items: the installation of new handicapped accessible picnic areas, new handicapped accessible playground equipment, a half-court basketball court, horseshoe pits, new landscaping, walkways, and irrigation systems.
- 3. Planned work at the Beckman and Lawrence Parks playground areas includes new ADA approved ground cover material, concrete ramps and walkways, and new handicapped accessible playground equipment.
- 4. The Lodi Lake Beach Area Water Feature Project is primarily a remodel of the wading pool to make it accessible to individuals in wheelchairs. Other improvements include new filtering equipment, lighting, decking, a wheelchair accessible outdoor shower, "mushroom" play features, and landscaping.
- 5. The Recreation Office Remodel Project involves the demolition and replacement of the existing public restroom. The facility will be made handicapped accessible for public use. New ramps and exterior doors will also be installed.
- 6. The Lodi Lake Boating and Fishing Dock Project involves the construction of a new dock with concrete footings, timber decking, handrails, guildhalls, walkway with ramps and safety lighting.

- 7. Blakely Fence Project will create new public open spaces within Blakely Park, while replacing an outdated, old fence. A new four (4) foot tall chain link fence will be installed in place of the existing outfield fences.
- 8. The Kofu and Armory Parks project involve the replacement of stepped walkways with handicapped accessible ramps. This will provide access to concession stands and restrooms.

4. Project Eligibility:

All projects are eligible as per HUD regulations 24CFR 570.201(c), as "Public Facilities and Improvements" projects. The projects, with the exception of the Blakely Park Fence Project, meet HUD national objectives as per 24 CFR 570.208 (a)(2)(ii) by meeting the needs of handicapped individuals, who are presumed by HUD to be low to very low income. While the new facilities will be built to specifications which will allow kids in wheelchairs or with other disabilities to use them, they will be available to all kids wanting to use it.

The Blakely Park Fence replacement meets HUD national objectives as per 24 CFR 570.208 (a)(1)(i). The project site is within the identified target area, 56% of which have been identified to be low to moderate income.

5: Service Area Description:

The service area of these project(s) is the entire City, with the exception of Blakely Park, which is primarily targeted to the east side of Lodi. These projects benefit a limited clientele presumed by HUD to be low to moderate income. Such individuals could come from anywhere in the City to use the new park facilities. The majority of individuals expected to use Blakely Park come from the area surrounding the park.

6: Demographic Information:

According to my survey of income figures based on the Census Tracts in this area, 56% of individuals meet HUD's requirement of low to moderate income. The sex of clients served is approximately 50% male and 50% female.

Using information provided in the Consolidated Plan, the ethnic breakdown of the target area is as follows:

<u>Total</u>	<u>White</u>	<u>Black</u>	<u>Hispanic</u>	<u>Asian</u>	<u>Indian/Esk.</u>
11646	6040	51	4764	725	69
	51.8%	.43%	40.1%	6.2%	.59%

Based on the 1990 Census figures, the age breakdowns by percent for the target area are as follows:

age	0-5	5-9	10-14	15-19	20-24	25-34	35-44	45-54	55-64	65-74	75-84	85-up
%	10.1	8.8	7.1	6.9	9.7	21.6	13.1	7.3	5.9	5.3	3.4	.9

Preliminary Eligibility Determination

1. Project Sponsor/Title:

Stockton Unified School District/ Woodruff Day Care Facility

2. Amount Requested:

\$355,218 in CDBG funds/ Staff recommends \$0

3. Project Description:

Funds will be used to remove a termite damaged portable building on the Woodruff/Model Alternative High School site and replace them with portable classroom buildings appropriate for 58 children and infants through preschool. The portables will be used for the provision of daycare for these children while their parents are attending classes.

4. Project Eligibility:

This project is eligible as per HUD regulations 24CFR 570.201(c), as a "Public Services and Improvements" project. The project will serve a limited clientele and meets HUD national objectives as per 24 CFR 570.208 (a)(2)(i) by meeting the needs of low to moderate income persons. Those individuals utilizing the service provided by the school district would be determined to be low to moderate income.

5: Service Area Description:

The point of service is the Woodruff/Model Alternative High School site, 302 West Webber Street, Stockton. The projected service area for the day care service is the entire County of San Joaquin. According to records, the clientele comes from Stockton, Lodi, Manteca, and unincorporated county areas.

Preliminary Eligibility Determination

1. Project Sponsor/Title:

Eastside Improvement Committee/ Eastside Historic Survey

2. Amount Requested:

\$50,000 in CDBG funds/ Staff recommends \$35,000

3. Project Description:

The EIC wants to utilize Federal CDBG funds to commission a professional consultant to survey the Eastside of Lodi for any potentially significant historic properties. Results of this survey will then be used to plan improvement/preservation activities for any identified historic districts.

4. Project Eligibility:

This project is eligible as per 24 CFR 570.205(a)(1) as a "Planning, urban design, and policy/planning/management/capacity building" activity. This project/program meets HUD national objectives as per 24 CFR 570.208(a)(1)(i), on an area benefit basis. The Eastside target area is comprised of 56% low to moderate income individuals and is predominately residential.

5: Service Area Description:

The activity will take place in the target area and benefit those residents residing therein. Any identified historic properties would be contained within the target area. The residents of the target area have been determined to be at least 51% low to moderate income (amended target area map dated January 1996).

6: Demographic Information:

According to my survey of income figures based on the Census Tracts in this area, 56% of individuals meet HUD's requirement of low to moderate income. The sex of clients served is approximately 50% male and 50% female.

Using information provided in the Consolidated Plan, the ethnic breakdown of the target area is as follows:

<u>Total</u>	<u>White</u>	Black	<u>Hispanic</u>	<u>Asian</u>	<u>Indian/Esk.</u>
11646	6040	51	4764	725	69
	51.8%	.43%	40.1%	6.2%	.59%

Based on the 1990 Census figures, the age breakdowns by percent for the target area are as follows:

age	0-5	5-9	10-14	15-19	20-24	25-34	35-44	45-54	55-64	65-74	75-84	85-up
%	10.1	8.8	7.1	6.9	9.7	21.6	13.1	7.3	5.9	5.3	3.4	.9

Preliminary Eligibility Determination

1. Project Sponsor/Title:

Lodi Boy's and Girl's Club, Inc./ Hale Park Satellite Service Center

2. Amount Requested:

\$50,000 in CDBG funds/ Staff recommends \$50,000

3. Project Description:

The Lodi Boy's and Girl's Club, Inc. is applying for these funds on behalf of a coalition of agencies and groups in Lodi, including the Lodi Police Department, the Lodi Fire Department, Lodi Chamber of Commerce, the Salvation Army, and the Lodi Memorial Hospital. Formed in 1962, the Boy's and Girl's Club is a non-profit corporation which is currently serving approximately 1,500 Lodi boys and girls at its Blakely Park facility. The Club provides numerous programs and activities for kids including, cultural enrichment, health and physical education, personal and educational development, outdoor environmental education, citizenship and leadership development, and social recreation.

Funds are being requested in the amount of \$50,000 to operate a satellite center for kids around the Hale Park area of Lodi. Planned expenditures include lease payments for an existing facility, staffing, equipment and supplies.

4. Project Eligibility:

This "Public Services" activity is eligible as per 24 CFR 570.201(e) and will meet HUD national objectives for a "limited clientele activity" by conforming to the requirements as per 570.208(a)(2)(i)(B).

5: Service Area Description:

The new facility is located in the city's east side target area and will primarily serve youth from the surrounding neighborhoods which have been documented to be at least 51% low/moderate income. However, the Club does serve kids from throughout the City and even surrounding areas such as Woodbridge and Acampo. For this reason, the City will require that all individuals using the facility provide income, among other data, to determine that at least 51% of those benefiting from this activity are low to moderate income.

6: Demographic Information:

The Lodi Boys/Girl's Club is estimating that 50% of the clients are white, 5% are black, 30% are Hispanic, and the rest are Asian and American Indian. It is also estimated that 64.4% of the clients are female.

Age breaks down as follows: 1.5% age 0 to 5, 72 % age 6-12, and 26.5% age 13-21.

It is also estimated that 55% of the clients are extremely low income, 35% are very low income, and 10% are low income.

Preliminary Eligibility Determination

1. Project Sponsor/Title:

Family Law Service Center/ Professional Legal Assistance Services

2. Amount Requested:

\$7,500 in CDBG funds/ Staff recommends \$7,500

3. Project Description:

The Family Law Service Center is a private non-profit agency which serves many cities in San Joaquin County as well as unincorporated areas of the county. Funding approval would allow the Service Center to expand its provision of legal services to low-income families in Lodi. Among the services provided by the Family Law Center is assisting individuals and families in obtaining restraining orders, divorce services, guardianships for children, and adoptions.

4. Project Eligibility:

This "Public Services" activity is eligible as per 24 CFR 570.201(e) and is presumed to meet HUD national objectives as per 570.208(a)(2)(i)(A)

5: Service Area Description:

The program will serve families from Lodi and surrounding areas. Those benefiting from this program come from all areas in the City, as well as Woodbridge and Acampo, and it is presumed by HUD that individuals receiving benefit from this program are low/moderate income.

6: Demographic Information:

According to the Family Law Service Center, the ethnic breakdown of clients served during the past year are 60% White, 3% Black, 24% Hispanic, 11% Asian, and 2% American Indian.

The sex of clients served is 73% female and 27% male.

The age of clients served is; 0-5 (0%); 6-12 (0%); 13-21 (9%); 22-54 (87%); 55-75 (3%); and over 75 (1%).

Income of clients served is 98% extremely low income and 2% very low income.

Preliminary Eligibility Determination

1. Project Sponsor/Title:

St. Mary's Interfaith Dining Room/ Construction of New Service Facility

2. Amount Requested:

\$16,000 in CDBG funds/ Staff recommends \$16,000

3. Project Description:

The project proposal is to construct a new facility which will be located at 545 West Sonora Street in Stockton. Services provided by St. Mary's include 600-700 hot meals per day, over 100 bag lunches, a clothes closet, and free medical and dental services. The current building is inadequate and badly in need of repair. St. Mary's will be utilizing funds from several sources including foundation grants, individual donations, as well as CDBG funds from other cities in San Joaquin County.

4. Project Eligibility:

This project qualifies as a "Public Facility and/or Improvement" project, as per HUD regulations 24 CFR 570.21(c). The construction of a facility serving the needs of the homeless or those threatened with homelessness meets HUD national objectives as per 24 CFR 570.208 (a)(2)(i)(A). It is an activity primarily benefiting low to moderate income individuals (homeless). This clientele group is automatically considered to be eligible by HUD. If title to the facility to be built with Federal funds is held by a private non-profit organization, the facility shall be operated so as to be open to the general public during all regular business hours.

5: Service Area Description:

The service area for this project is the entire county of San Joaquin. St. Mary's records indicate that approximately 5% of the clients are from Lodi. The remainder are from Stockton and other cities in the County. Although the facility must remain open to the general public during all hours, it is expected that the individuals who will primarily benefit from this activity are homeless individuals or those threatened with homelessness.

6: Demographic Information:

According to St. Mary's, the ethnic breakdown of clients served are 12.5% White, 26% Black, 45.5% Hispanic, 15% Asian, and 1% American Indian.

The sex of clients served is 40% female and 60% male.

The age of clients served is; 0-5 (3%); 6-12 (10%); 13-21 (12%); 22-54 (45%); 55-75 (20%); and over 75 (1%).

According to St. Mary's, 100% of their clientele are at or below 30% of median, or extremely low income.

Preliminary Eligibility Determination

1. Project Sponsor/Title:

San Joaquin County Fair Housing/Fair Housing Counseling and Mediation Services

2. Amount Requested:

\$10,300 in CDBG funds, this represents Lodi's fair share of the County's cost for the service. Staff recommends \$10,300

3. Project Description:

The provision of fair housing services is a HUD requirement in order to receive funds through the program. The Fair Housing Agency works for the City of Lodi on a contract basis as the sub-recipient of these funds, and is the referral agency for San Joaquin County and all cities within the county for fair housing and discrimination related issues. The Fair Housing Agency assists low/moderate income individuals subjected to housing discrimination through outreach and counseling, referrals, and mediation and reconciliation services.

4. Project Eligibility:

This "Public Services" activity is eligible as per 24 CFR 570.201(e) and meets HUD national objectives as per 570.208(a)(2)(i)(B). When individuals call Fair Housing, they are asked to provide information on their income, among other things, which is used to show that at least 51% of those being assisted are low/mod. income. While it is expected that the majority of clients are tenants, the service is available to landlords and homeowners as well.

5: Service Area Description:

The service area can be anywhere in Lodi because eligibility is based on a limited clientele basis. Anyone within the City is potentially eligible to receive assistance. The City participates in this activity on a fair share basis along with the other cities in the county.

Preliminary Eligibility Determination

1. Project Sponsor/Title:

The Loel Center Foundation/ Elevator Installation Project

2. Amount Requested:

\$75,000 in CDBG funds/ Staff recommends \$60,000

3. Project Description:

This project represents the first step in renovating the basement at 125 South Washington Street. The Loel Center has estimated that the total cost of the elevator installation project between the first floor and the basement is \$105,000. Together with the \$45,000 approved by the City Council last year, the Loel Center will be able to proceed with the construction work. Plans are to use the completed basement as a satellite center for providing health and health care related information to local residents, especially seniors. The main floor of the building, which is owned by the Loel Foundation will continue to be leased to an Adult Day Health Care provider.

4. Project Eligibility:

This project qualifies as a "Public Facility and/or Improvement" project, as per HUD regulations 24 CFR 570.21(c). The rehabilitation of a senior citizen center meets HUD national objectives as per 24 CFR 570.208 (a)(2)(i)(A). It is an activity primarily benefiting low to moderate income individuals (senior citizens). This clientele group is automatically considered to be eligible by HUD.

If title to the facility to be rehabilitated with Federal funds is held by a private non-profit organization, the facility shall be operated so as to be open to the general public during all regular business hours.

5: Service Area Description:

The service area for this project is the entire City of Lodi and surrounding communities, such as Woodbridge. Although the facility must remain open to the general public during all hours, it is expected that the individuals who will primarily benefit from this activity are senior citizens, an eligible recipient of funds according to HUD, and they can come from anywhere in the City.

6: Demographic Information:

According to the Loel Center, the ethnic breakdown of clients served are 78% White, 3.9% Black, 15.7% Hispanic, 1.9% Asian, and 0% American Indian.

The sex of clients served is 53% female and 47% male.

The age of clients served is; 55-75 (90%); and over 75 (10%). The Loel Foundation could not provide income information on their clientele.

Preliminary Eligibility Determination

1. Project Sponsor/Title:

San Joaquin County Food Bank/ Brown Bag and Food for Thought Programs

2. Amount Requested:

\$10,000 in CDBG funds/ Staff recommends \$10,000

3. Project Description:

The San Joaquin County Food Bank is a non-profit agency which serves San Joaquin County and all the cities in the County by gathering, sorting, and distributing surplus food stuffs to local service agencies, who then make the food available to those in need.

Funds are being requested directly from the City of Lodi in order to pay for continued services under the Senior Brown Bag, Food for Thought, and Food Assistance programs. Charities in Lodi which distribute food include the Salvation Army/Archway Shelter, the Lodi Boy's/Girl's Club, and the Loel Center. The funds being requested will be used to pay for the food itself and for the day to day operations of running the programs. Operations expenses include staff time for filling orders, transporting food to the sites, monitoring the sites, and assisting volunteers.

4. Project Eligibility:

This "Public Services" activity is eligible as per 24 CFR 570.201(e) and is presumed to meet HUD national objectives as per 570.208(a)(2)(i)(A).

5: Service Area Description:

The distribution point in Lodi serves families from Lodi and surrounding areas. Those benefiting from this program do come from all areas in the city, as well as Woodbridge and Acampo, and it is presumed by HUD that individuals receiving benefit from this program are low/moderate income.

6: Demographic Information:

According to the Good Samaritan Food Bank, the ethnic breakdown of clients served are 61% White, 11% Black, 22% Hispanic, 5% Asian, and 1% American Indian.

The sex of clients served is 75% female and 25% male.

The age of clients served is; 0-5 (30%); 6-12, 13-21, 22-54 (10%); 55-75 (38%); and over 75 (2%).

Income of clients served is 80% extremely low income and 20% very low income.

Preliminary Eligibility Determination

1. Project Sponsor/Title:

Lodi Community Service Center/ Dial-a-Ride Public Transportation

2. Amount Requested:

\$5,000 in CDBG funds/ Staff recommends \$5,000

3. Project Description:

Federal funds will be used to pay for Dial-a-Ride tickets, which are made available through the Lodi Community Service Center at 415 South Sacramento Street. These tickets are provided free of charge to qualifying clients and are good for free Dial-a-Ride service anywhere in the City of Lodi and Woodbridge.

4. Project Eligibility:

This project is eligible as a "Public Service" activity. It is eligible as per 24 CFR 570.201(e). It is a continuing activity from a new program in 1989. This program meets HUD national objectives as per 24 CFR 570.208(a)(2)(i)(c), on a limited clientele basis. The services offered through the Lodi Community Service Center are only available to those individuals who meet HUD's income eligibility requirements. The people utilizing the services are usually low to very low income, but since the tickets are potentially available to anyone who asks for them, we employ an application process to limit their use to low income and very low income persons.

5: Service Area Description:

The service area for this activity is the City of Lodi and Woodbridge. Qualifying individuals can use the tickets to travel anywhere in the City of Lodi and Woodbridge.

6: Demographic Information:

The Community Service Center estimates that 50% of their clients are extremely low income, 30% are very low income, and 20% are low income.

The Dial-a-Ride clients are 80% Hispanic, and 20% White and 70% female and 30% male.

Preliminary Eligibility Determination

1. Project Sponsor/Title:

Salvation Army/ Archway Shelter Rehabilitation

2. Amount Requested:

\$79,000 in CDBG funds/ Staff recommends \$79,000

3. Project Description:

Federal funds will be used to complete repairs and make improvements to the Salvation Army's Archway Shelter, located at 19 North Sacramento Street, Lodi.. The project will involve the following construction activities, at a projected total cost of \$79,110:

Replace floor coverings.	\$32,000
Replace roof.	\$15,675
Paint interior of building.	\$7,900
Addition of square footage.	\$9,500
Automatic dishwasher.	\$7,835
Commercial washer and dryer.	\$6,650

The Archway Shelter provides hot meals to homeless individuals and those threatened with homelessness. They also offer short term lodging and a clothes closet. The intent is to upgrade the facility in order to improve the level of service, and generally provide a cleaner, safer environment for the clients.

4. Project Eligibility:

This project qualifies as a "Public Facility and/or Improvement" project, as per HUD regulations 24 CFR 570.201(c). The rehabilitation of a homeless shelter meets HUD national objectives as per 24 CFR 570.208 (a)(2)(i)(A). It is an activity benefiting low to moderate income individuals homeless persons or persons threatened with homelessness. This clientele group is automatically considered predominately low to moderate income and is deemed eligible by HUD.

If title to the facility to be rehabilitated with Federal funds is held by a private non-profit organization, the facility shall be operated so as to be open to the general public during all regular business hours.

5: Service Area Description:

The potential service area for this project is the entire City of Lodi, as well as Stockton and the unincorporated areas of the county. Approximately 16% of the shelter's clients come from Stockton and county areas, the remainder are from Lodi. Those benefiting from the services offered at the facility would be considered low to very low income by HUD.

6: Demographic Information:

According to the Salvation Army, the ethnic breakdown of clients served are 43% White, 1% Black, 50% Hispanic, 1% Asian, and 1% American Indian.

The sex of clients served is 11% female and 89% male.

The age of clients served is; 0-5 (.5%); 6-12 (1.5%); 13-21 (18%); 22-54 (73%); 55-75 (6.5%); and over 75 (.5%).

Income of clients served is 95% extremely low income and 5% very low income.

City of Lodi Application for Community Development Block Grant (CDBG) and HOME Funds, Fiscal Year 1997-98 Preliminary Eligibility Determination

1. Project Sponsor/Title:

City of Lodi Public Works/ Handicap Ramp Installations

2. Amount Requested:

\$100,000 in CDBG funds/ Staff recommends \$100,000

3. Project Description:

The requested funds will be used to fund Phase IV of the installation of new handicap curb ramps at locations around town that have a high level of need. New curb ramps will permit access by individuals in wheelchairs and by individuals with other physical mobility limitations. These locations are in close proximity to a service provider, church, or other public/quasi-public place which may have the potential for a high level of pedestrian traffic.

4. Project Eligibility:

This project is eligible as per HUD regulations 24CFR 570.201(c), as a "Public Facilities and Improvements" project. The project meets HUD national objectives as per 24 CFR 570.208 (a)(2)(i)(A) by meeting the needs of handicapped individuals, who are presumed by HUD to be low to very low income.

5: Service Area Description:

The entire City is the potential service area for this project because it is aimed at removing architectural barriers. Such projects benefit a limited clientele, those with physical mobility handicaps, presumed by HUD to be low to moderate income. Any location in the City is potentially eligible to receive funding.

6: Demographic Information:

Project beneficiaries are individuals in wheelchairs or those with other mobility limitations. As per 1990 Census, 4,693 non-institutionalized civilian persons over 16 in Lodi have a mobility limitation. According to Census Tracts data for this area, 56% of individuals meet HUD's requirement of low to moderate income. Using information provided in the San Joaquin County Consolidated Plan, the ethnic breakdown of the target area is as follows:

<u>Total</u>	<u>White</u>	<u>Black</u>	<u>Hispanic</u>	<u>Asian</u>	Indian/Esk.
11646	6040	51	4764	725	69
	51.8%	.43%	40.1%	6.2%	.59%

Based on the 1990 Census figures, the age breakdowns by percent for the target area are as follows:

age	0-5	5-9	10-14	15-19	20-24	25-34	35-44	45-54	55-64	65-74	75-84	85-up
%	10.1	8.8	7.1	6.9	9.7	21.6	13.1	7.3	5.9	5.3	3.4	.9

Preliminary Eligibility Determination

1. Project Sponsor/Title:

Lodi Community Development Department/ Eastside Alley and Street Lighting

2. Amount Requested:

\$55,000 in CDBG funds/ Staff recommends \$55,000

3. Project Description:

This request is being made by City staff at the behest of the Eastside Improvement Committee. The project would restrict placement of any new light standards to the identified east side target area. The scope of the project now includes streets in the east side because all alleys have been lit in earlier phases. With input form the Lodi Police Department, the Electrical Utility Department and the public, we have been able to identify those streets which exhibit the greatest need for additional illumination.

4. Project Eligibility:

This "Public Facilities and Improvements" activity would qualify for eligibility as per 24 CFR 570.201(c). The project meets HUD national objectives by conforming to the requirements as per 570.208(a)(1) on an area benefit basis. The residents of the target area have been determined to be at least 51% low to moderate income.

5: Service Area Description:

The City of Lodi has determined an eligible target area, based on the 1990 U.S. Census, for the east side which roughly encompasses the area bounded by State Highway 99 on the east, East Lockeford Street on the north, East Kettleman Lane on the south, and the Southern Pacific railroad tracks on the west. Any alleys within this area would be potentially eligible to receive lighting improvements

6: Demographic Information:

According to Census Tract data for this area, 56% of individuals meet HUD's requirement of low to moderate income. The sex of clients served is approximately 50% male and 50% female

Using information provided in the Consolidated Plan, the ethnic breakdown of the target area is as follows:

<u>Total</u>	<u>White</u>	<u>Black</u>	<u>Hispanic</u>	<u>Asian</u>	Indian/Esk.
11646	6040	51	4764	725	69
	51.8%	.43%	40.1%	6.2%	.59%

Based on the 1990 Census figures, the age breakdowns by percent for the target area are as follows:

age	0-5	5-9	10-	15-	20-	25-	35-	45-	55-	65-	75-	85-
			14	19	24	34	44	54	64	74	84	up
%	10.1	8.8	7.1	6.9	9.7	21.6	13.1	7.3	5.9	5.3	3.4	.9

Preliminary Eligibility Determination

1. Project Sponsor/Title:

Lodi Community Development/ Program Administration

2. Amount Requested:

\$45,000 in CDBG funds/ Staff recommends \$45,000

3. Project Description:

Program administration pays for a portion of the administrator's salary each year. Administration activities include project/program management, coordination, and monitoring of activities funded under the CDBG program. An example of responsibilities follows:

- 1) Provide local officials and citizens with information about the program.
- 2) Provide technical support to subrecipients.
- 3) Prepare program budgets and schedules.
- 4) Monitor compliance with project/program requirements.
- 5) Develop and maintain agreements and contracts with sub recipients and contractors.
- 6) Prepare documents and other related documentation for submittal to HUD.
- 7) Respond to monitoring and auditing.
- 8) Evaluating project/program results.
- 9) Managing and supervising persons.

4. Project Eligibility:

24 CFR 570.206(a)

5: Service Area Description:

Grant administration serves all projects/programs in the city being funded with CDBG and HOME funds. To this end, the goals of the grant administration reflect the goals of the Housing and Community Development Act of 1974, i.e. the development of a viable urban community, including decent housing, a suitable living environment and expanded economic opportunity for persons with low and moderate income. The entire city is service area.

Preliminary Eligibility Determination

1. Project Sponsor/Title:

Habitat for Humanity of San Joaquin County/ 1775 South Church Street Acquisition

2. Amount Requested:

\$55,000 in HOME funds/ Staff recommends \$55,000

3. Project Description:

The requested funds will be used to purchase a piece of property at 1775 South Church Street in Lodi. Federal funding will be used to pay for the estimated cost of acquiring the property, and paying for required building permits fees, Lodi Unified School District fees, and any required Public Works fees associated with constructing a single family residence on the property. Habitat for Humanity will build a single family house on the lot using other funding sources and donated labor, and will eventually place a low income family in the home.

4. Project Eligibility:

This project is eligible as an "Acquisition of vacant land or demolition" project as per Federal HOME regulations; HUD 24 CFR Part 92, Section 92.205(a)(2). The project will conforms to HUD's requirements that the activity benefit those individuals who meet specified income eligibility requirements.

5: Service Area Description:

This type of activity is potentially available to anyone in the City because individuals or families receiving assistance are subject to an application screening process to determine income.

6: Demographic Information:

The family chosen to occupy the home will need to meet Habitat's income requirement. The family needs to be below 50% of median income for the given Census Tract. This office will obtain a copy of the family's application to verify income.

It is not possible to determine the sex or ethnicity of the individuals to be served at this time.

Preliminary Eligibility Determination

1. Project Sponsor/Title:

Pine Street Manor Guest Home/ Rehabilitation of 408 East Pine Street Facility

2. Amount Requested:

\$500,000 in HOME funds/ Staff recommends \$0

3. Project Description:

The project proposal is for a complete rehabilitation of a residential care facility located at 408 East Pine Street. The total cost estimate for the project is \$500,000 and is broken down as follows.

Sitework (foundation repair and	\$8,000
installation)	
Masonry (exterior)	\$24,000
Metals (front rake cap)	\$3,000
Carpentry	\$30,000
Thermal and moisture protection	\$28,000
Doors, windows, and glass	\$42,000
finishes	\$125,000
mechanical systems	\$170,000
Electrical systems	\$36,000
Clean up	\$10,000
Permit fees/ Drawings	\$24,000

4. Project Eligibility:

This project qualifies as a "Public Facility and/or Improvement" project, as per HUD regulations 24 CFR 570.201(c). The rehabilitation of a residential care facility center meets HUD national objectives as per 24 CFR 570.208 (a)(2)(i)(A). This facility provides 24 hour non-medical care to low income peoples suffering from a wide range of disorders including, schizophrenia, affective disorder, and/or alcohol and substance abuse problems. This clientele group is automatically considered to be eligible by HUD.

If title to the facility to be rehabilitated with Federal funds is held by a private non-profit organization, the facility shall be operated so as to be open to the general public during all regular business hours.

5: Service Area Description:

Eligibility is based on a limited clientele criteria. Patients may potentially come from Lodi or other areas. Individuals primarily benefiting from this activity are automatically considered an eligible client group, and can come from anywhere in the City.

6: Demographic Information:

According to the Pine Street Manor, the ethnic breakdown of clients served are 58% White, 14% Black, 20% Hispanic, 1% Asian, and 1% American Indian.

The sex of clients served is 19% female and 81% male.

The age of clients served is; 55-75 (100%). The Pine Street Manor has indicated that their clientele are all very-low income, or 31%-50% of median.

INTRODUCTION TO OWNER-OCCUPIED HOUSING REHABILITATION

The Owner-Occupied Housing Rehabilitation program has been active since 1987 and has been funded with Federal CDBG allocations. Under current guidelines, homeowners are eligible for assistance on the basis of income, as opposed to a target area based eligibility. As such, home-owners anywhere in the City are potentially eligible to receive assistance.

The intent of the rehabilitation program is to facilitate integral, structural repairs, which if left unattended, may render the home uninhabitable. Repairs mostly involve roofs, foundations, and systems work, i.e. electrical, plumbing, and HVAC. Depending on the homeowner's financial status, loans are either offered at a low interest rate, or on a deferred basis. Deferred loans can be reassessed at five (5) year intervals for possible conversion to an amortized loan. Historically, the average cost per project has been around \$25,000. Since the program's inception, approximately \$1,023,000 has been allocated to this activity, which translates into 40 rehabilitated homes.

PROGRAM GUIDELINES

A. BASIC ELIGIBILITY CRITERIA

- To be eligible for rehabilitation under the existing program, individuals *must* be using the house to be rehabilitated as their primary place of residence.
- Repairs must primarily address integral structural features and systems, i.e. roofing, foundation, electrical/plumbing, and HVAC. Other work, including flooring, wall treatments, some appliances, cabinetry, etc. can be done in conjunction with such repairs. A written inspection by the City's Community Improvement staff will be required for all participating projects.

INTRODUCTION TO RENTAL REHABILITATION

Recently, the Lodi community has expressed a need for assistance with rehabilitating renter occupied dwellings as well as owner occupied dwellings. Given the funding available of \$87,787, if the City loaned the maximum amount allowable on each project (\$20,000 per project), this could potentially yield four (4) rental rehabilitation projects under the first year of operation. This number would be less if the available funds were split between a GAP Loan Program, a Rental Rehabilitation Program, the Owner-Occupied Rehabilitation Program, and any other housing related projects the City participates in.

PROGRAM GUIDELINES

A. BASIC ELIGIBILITY CRITERIA

- To be eligible for rehabilitation under the proposed program, a dwelling unit must be a
 habitable dwelling, meaning any dwelling unit which is usually occupied and/or available
 for rent.
- While the program targets the east side of Lodi, rental units anywhere in the City are
 potentially eligible, because only those units which rent to individuals who meet HUD's
 income requirements may utilize the Federal funds.
- An individual may choose to rehabilitate as many or as few units as he/she wishes. Only
 those units receiving assistance are required to comply with the program regulations.

 Davis-Bacon prevailing wage requirements are activated on projects involving 12 or more
 units.
- First and foremost, repairs to be done must address health and safety issues or the
 correction of code violations. Other work can be done in conjunction with such repairs. A
 written inspection by the City's Community Improvement staff will be required for all
 participating projects.
- Projects are selected on a competitive basis. Submittals are judged on the effectiveness of the proposed project, the quality of the project, and the amount requested per unit.

INTRODUCTION TO GAP FINANCING (DOWN PAYMENT ASSISTANCE)

Currently, HOME funded GAP financing programs are being operated by San Joaquin County and several cities in the County, including Ripon and Manteca. For the purpose of this discussion, GAP refers to a down payment assistance program. Often, the biggest obstacle for the first time buyer in purchasing a home, is the required down payment. The GAP program is intended to help individuals overcome this obstacle and get into a home.

In addition to GAP assistance, San Joaquin County is offering construction financing as well as down payment assistance, so they can not only assist individuals and families get into homes, but they can influence the types of new construction. The cities of Manteca and Ripon offer down payment assistance for existing homes in established neighborhoods.

HOME Program funds allow a lot of flexibility in program design, depending on a jurisdiction's housing and other conditions. It is likely that new home construction costs in Lodi would prohibit us from targeting new houses. The high level of assistance required for such projects would overburden the program and/or severely limit its availability. Since the existing home market, particularly on the east side, is more affordable, that is where most of our efforts are expected to take place.

The City of Lodi has two options for designing a GAP program. The first approach is to make assistance available to existing lower and median priced single-family homes throughout Lodi. Under this scenario, potential applicants would generally find their own homes and approach the City with their intent to purchase. This method would make assistance accessible to residents anywhere in Lodi who may be on the verge of purchasing one of these homes, but who cannot make that final leap to ownership. While the majority of program beneficiaries would, in all likelihood, be located on the east side, the possibility would exist for providing assistance to first time home buyers anywhere in Lodi.

The other method is to establish a partnership with a non-profit developer such as Associacion Campecina Lazaro Cardenas (ACLC), from Stockton. The City and the non-profit developer would work together rehabilitating a particular area of Lodi, as determined by staff, on the basis of concentrated blight or deterioration. The area may be a particular street, block, or neighborhood. After deciding on a target area, the developer would handle the process of acquiring and/or rehabilitating the properties. When the homes are completed and ready for occupancy, the GAP program would be used to help families purchase them. Using either approach, the following program criteria would apply.

PROGRAM GUIDELINES

A. HOME BUYER ELIGIBILITY AND INCOME CRITERIA

- Potential applicants must have incomes less than 80% of median (see Exhibit A).
- Applicants, with few exceptions, must be first time home buyers.
- Eligibility of applicants is on a first come, first served basis. The applications will be processed in the order they are received.
- · Applicants must pay for their own closing costs.
- Applicants must have sufficient income and credit worthiness to qualify for primary financing.

RESOLUTION NO. 97-31

A RESOLUTION OF THE LODI CITY COUNCIL APPROVING THE PROJECTED USE OF FUNDS FOR THE 1997/98 COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) and HOME ENTITLEMENT

WHEREAS, the Department of Housing and Urban Development has determined that the City of Lodi, California is entitled to Community Development Block Grant (CDBG) and HOME funding as a participating City through the County of San Joaquin, an urban County, for fiscal year 1997-98; and

WHEREAS, the City Council of the City of Lodi, California has been made aware of the amount of CDBG and HOME funds available for the 1997-98 fiscal program year being approximately \$754,000 and \$189,000 respectively; and

WHEREAS, the City of Lodi has held, with proper public notification, a public hearing at the City Council meeting on March 5, 1997 to receive comments and proposals from the public regarding the projected use of CDBG and HOME funds, and provided the public with adequate information concerning the amount of funds available for community development activities, the range of eligible activities, and other important program requirements; and

WHEREAS, the City of Lodi, California has received public input regarding the proposed use of CDBG and HOME funds;

NOW, THEREFORE, BE IT RESOLVED that the City Council of the City of Lodi does hereby recommend allocations of CDBG and HOME funds to the projects as shown on the Council memorandum as recommended by staff, in the amount of \$787,800.00, and \$205,000, respectively;

Dated: March 5, 1997

I hereby certify that Resolution No. 97-31 was passed and adopted by the City Council of the City of Lodi in a regular meeting held March 5, 1997, by the following vote:

AYES:

COUNCIL MEMBERS -

NOES:

COUNCIL MEMBERS -

ABSENT:

COUNCIL MEMBERS -

ABSTAIN:

COUNCIL MEMBERS -

JENNIFER M. PERRIN City Clerk



CITY OF LODI

Carnegie Forum 305 West Pine Street, Lodi

NOTICE OF PUBLIC HEARING

Date: March 5, 1997

Time: 7:00 p.m.

For information regarding this notice please contact:

Jennifer M. Perrin City Clerk

Telephone: (209) 333-6702

NOTICE OF PUBLIC HEARING

NOTICE IS HEREBY GIVEN that on Wednesday, March 5, 1997 at the hour of 7:00 p.m., or as soon thereafter as the matter may be heard, the City Council will conduct a Public Hearing to consider the following matter:

 to consider and approve potential uses of Federal funds received through the Community Development Block Grant (CDBG) and HOME programs for the 1997-98 fiscal year

Information regarding this item may be obtained in the office of the Community Development Director at 221 West Pine Street, Lodi, California. All interested persons are invited to present their views and comments on this matter. Written statements may be filed with the City Clerk at any time prior to the hearing scheduled herein, and oral statements may be made at said hearing.

If you challenge the subject matter in court, you may be limited to raising only those issues you or someone else raised at the Public Hearing described in this notice or in written correspondence delivered to the City Clerk, 221 West Pine Street, at or prior to the Public Hearing.

By Order of the Lodi City Council:

Jennifer M. Perrin

City Clerk

Dated: February 5, 1997

Approved as to form:

Randall A. Hays City Attorney



DECLARATION OF MAILING

Public Hearing: CDBG/HOME Funds

On February 6, 1997 in the City of Lodi, San Joaquin County, California, I deposited in the United States mail, envelopes with first-class postage prepaid thereon, containing a copy of the Notice attached hereto, marked Exhibit "A"; said envelopes were addressed as is more particularly shown on Exhibit "B" attached hereto.

There is a regular daily communication by mail between the City of Lodi, California, and the places to which said envelopes were addressed.

I declare under penalty of perjury that the foregoing is true and correct.

Executed on February 6, 1997, at Lodi, California.

Jennifer M. Perrin City Clerk

Jacqueline L. Taylor

Linda S. Nichols

Linda S. Nichols
Administrative Clerk

Mail, J. List

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